

Some Unintended Negative Consequences of Affirmative Action Policies: Theory and Empirics

Discussion Group on Affirmative Action Policies
Institute for Advanced Study in Toulouse
Glenn C. Loury, October 9, 2018

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(2) Sorting and Matching Issues:

(Empirics) When complementarities exist between individual and organizational traits (e.g., between a person's abilities and those of his/her classmates), AA may distort the allocation of persons across organizations and in that way disadvantage its beneficiaries'. (Arciadicono and Lovenheim, 2016)

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- Workers receive the gross payoff w if assigned to the desirable position ($A=1$), and they receive the gross payoff of zero if not so assigned. ($A=0$)

Schematic representation of employer/worker interactions:

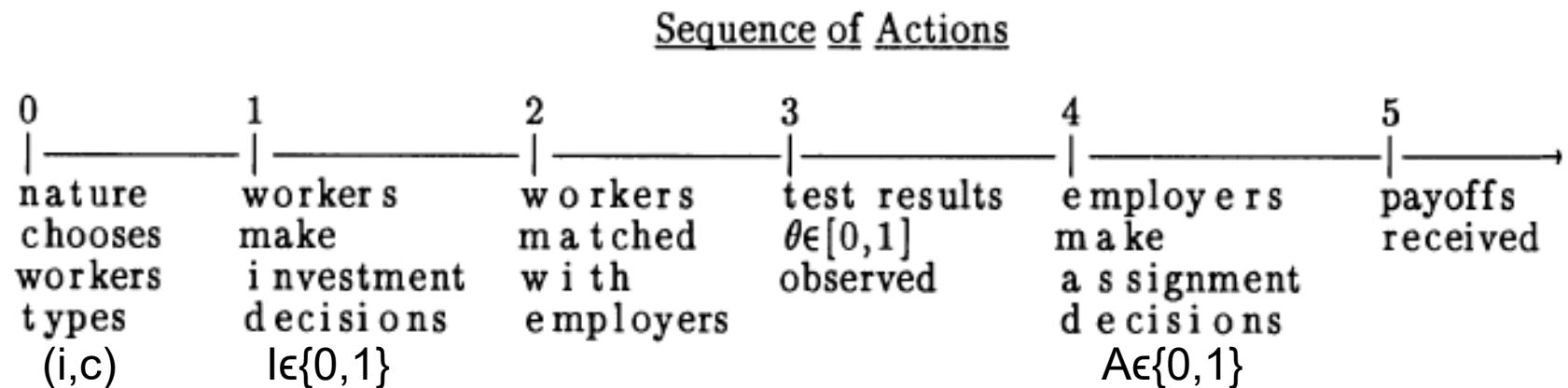


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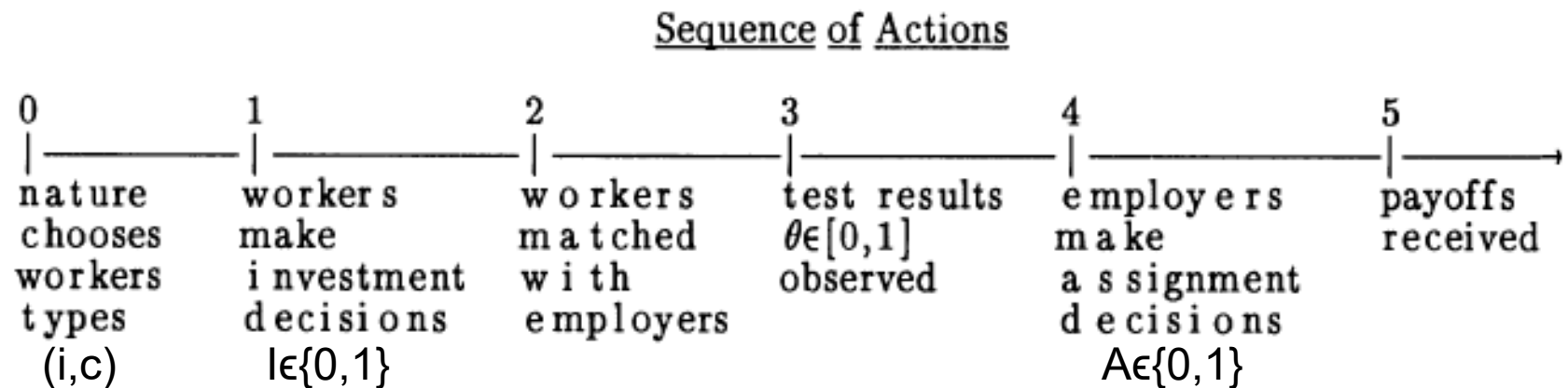


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- Let us now consider employers' assignment behavior in the context of this model.

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- Notice that, given our assumptions, $\xi(\pi, \theta)$ strictly increases with π and strictly increases with θ , for all $(\pi, \theta) \in (0, 1)^2$.

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- So, if workers believe that employers will use assignment threshold s for their group, the fraction of them becoming qualified satisfies equation (2):

$$(2) \quad \pi = G(w\Delta F(s))$$

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- *Any intersection of EE and WW curves is an equilibrium: The employers' anticipation of the group's qualification rate, π^* , and workers' anticipation of the employers' assignment threshold, s^* , are mutually consistent.*

Schematic Representation of Players' Payoffs

Employer's action, A

Payoffs to {W,E}		E assigns W to desired position: (A=1) when $\left\{\frac{\pi x_q}{(1-\pi)x_u} \geq \varphi(\theta)\right\}$	E doesn't assign W to desired position: (A=0) when $\left\{\frac{\pi x_q}{(1-\pi)x_u} < \varphi(\theta)\right\}$
		Worker obtains costly skill: (l=1) when $\{w\Delta F(s) \geq c\}$	$\{w - c, x_q\}$
Worker doesn't obtain costly skill: (l=0) when $\{w\Delta F(s) < c\}$	$\{w, -x_u\}$	$\{0, 0\}$	

Worker's action, l

Equilibria = $\{ (\pi^*, s^*) \text{ such that: } (1) \frac{x_q \pi^*}{x_u (1-\pi^*)} = \varphi(s^*) \text{ and } (2) \pi^* = G(w\Delta F(s^*)) \}$

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Since the groups B and W are visibly distinct, the existence of multiple equilibria (s_w, π_w) and (s_b, π_b) , both satisfying the foregoing equations, but with $\pi_w > \pi_b$, creates the possibility of ***rational negative stereotypes*** disadvantaging the Bs.

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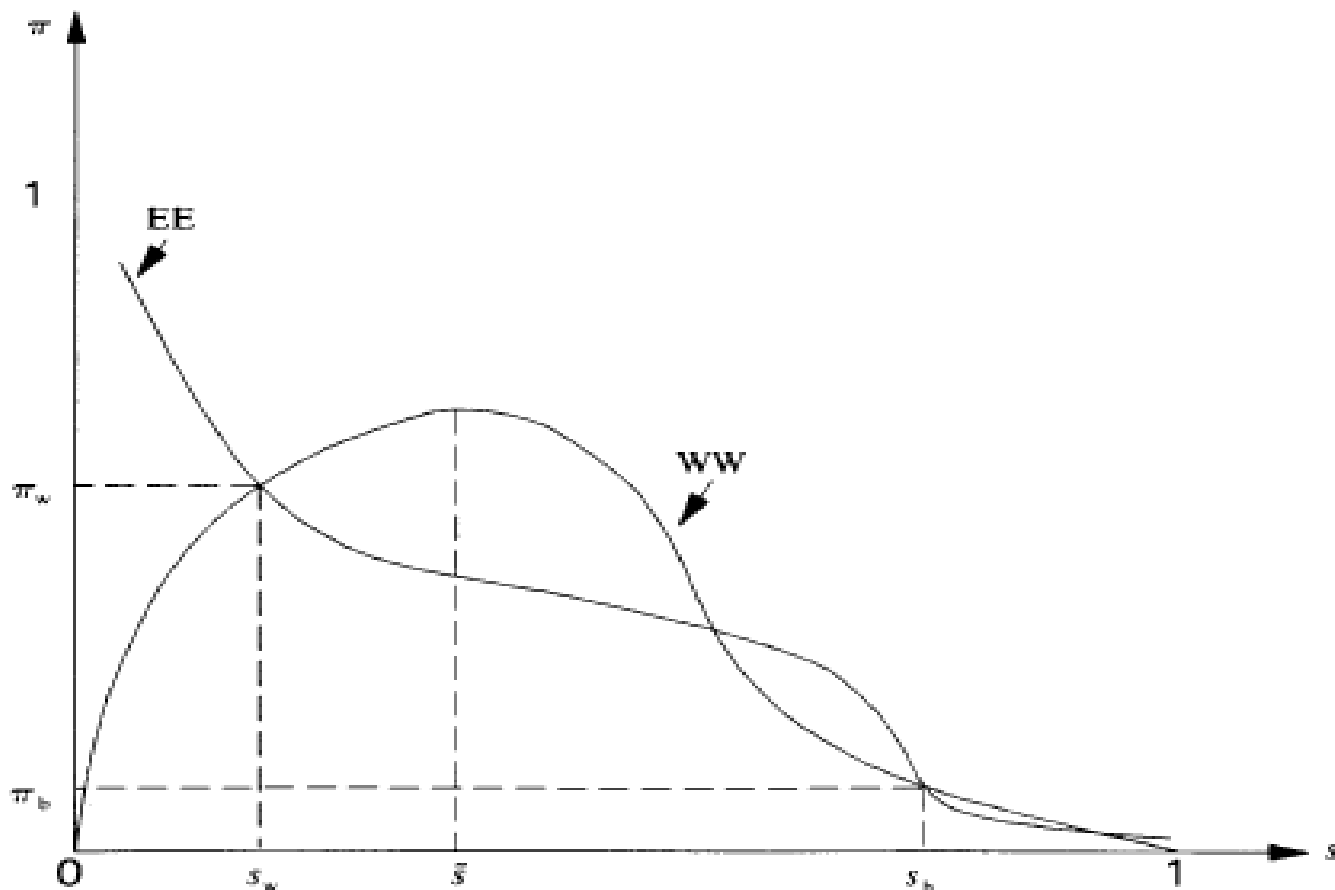


FIGURE 2. AN EQUILIBRIUM WITH NEGATIVE STEREOTYPES AGAINST B'S

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- Consider, then, an Affirmative Action Policy where a regulator who can observe an employer's assignment decisions, but not workers' skills or the noisy signals of their skills, requires that the employer must assign the workers from the two groups to desirable positions at equal rates. (Note: we are ruling out the possibility that the regulator, by observing the workers' noisy signals, could simply force the employer to use the same assignment threshold for the two groups.)

Affirmative Action as Remedy (continued):

- In order to comply with this regulation, an employer who believes that the fractions (π_b, π_w) of the two groups have acquired the skill, where $\pi_w \geq \pi_b$, must choose assignment thresholds $\{s_w \geq s_b\}$ in such a manner that:

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- So, we model an employer's response to this affirmative action regulation as him choosing assignment thresholds (s_b, s_w) , given beliefs (π_b, π_w) , so as to maximize his per capital expected payoff subject to the AA constraint.

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- Let γ be Lagrange multiplier on AA constraint in employers' maximization problem. If $\pi_b = \pi_w$ the constraint does not bind, so $\gamma = 0$. But if $\pi_b < \pi_w$ then the constraint must bind (since the EE curve is strictly decreasing) so $\gamma > 0$.
- Intuitively, γ is the reduction in the employer's payoff associated with him being required to assign a marginally greater fraction of group B workers to the desired task, at the constrained optimal assignment thresholds (s_b, s_w) .
- Then, given λ , π_b and π_w , it may be shown that these first-order conditions fully characterize an employer's optimal response to the AA policy:
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- (6) Finally, optimal worker behavior requires that: $\pi_i = G(w\Delta F(s_i))$, for $i=B, W$ – that is, both (s_b, π_b) and (s_w, π_w) must also lie on the WW curve.

- Define an **Equilibrium under AA** as a triple $\{(s_b, \pi_b); (s_w, \pi_w); \gamma\}$ satisfying (3)-(6), such that each of the (s_i, π_i) lie on both the $EE_i(\gamma)$ and WW curves, $i=B, W$, and such that the AA constraint holds as an equality. (Notice that if $\pi_b = \pi_w$ in Equilibrium under AA, then $\gamma = 0$, and there are no negative stereotypes! Unfortunately, other equilibria may exist.)

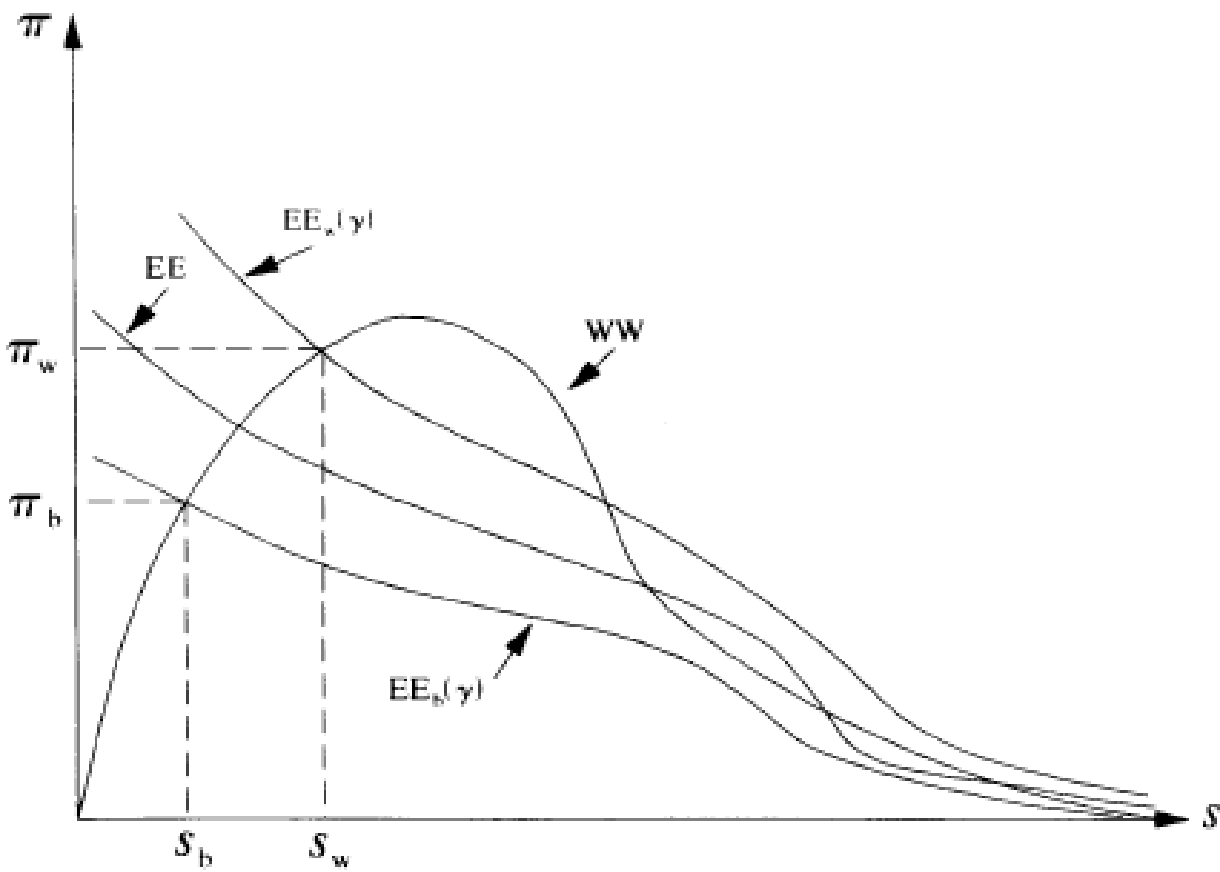


FIGURE 3. EMPLOYERS' OPTIMAL STANDARDS FOR B'S AND W'S GIVEN BELIEFS AND POSITIVE VALUE OF MULTIPLIER

So, When Will Affirmative Action Eliminate Negative Stereotypes?

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- Hence, we may conclude that if the function $\rho^*(s)$ is strictly decreasing throughout its range $(0,1)$ then, in any Equilibrium under AA it must be the case that $s_b = s_w$ and, therefore, $\pi_b = \pi_w$. ***That is, strict monotonicity of $\rho^*(s)$ is a sufficient condition to insure that AA policy will always eliminate a negative stereotype against group B! It turns out that this is also a necessary condition for AA to have this effect!!***

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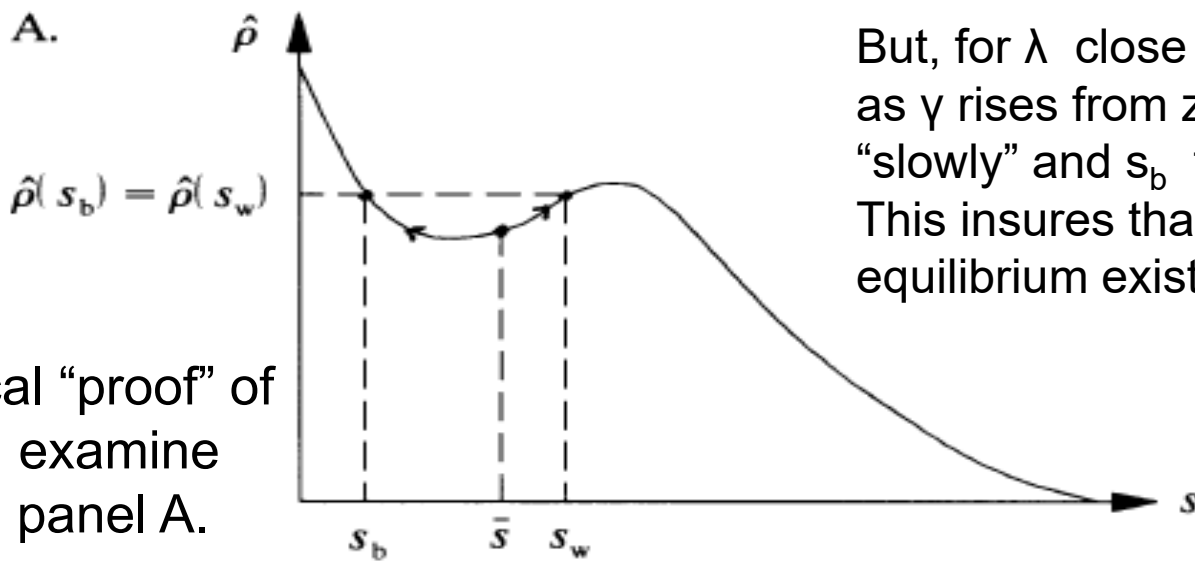
Theorem: If the *stricter rationing effect* always outweighs the *incentive effect*, so $\rho^*(s)$ is decreasing throughout its range, then affirmative action policy as defined here always eliminates any negative stereotype against group B, in the sense that the only equilibria arising under the policy involve $\pi_a = \pi_b$ and $s_a = s_b$. However, if there is some range of assignment thresholds over which $\rho^*(s)$ is increasing (i.e., over which the *incentive effect* outweighs the *rationing effect*), then there is a non-negligible set of the parameter values (w, x_q, x_u, λ) , for which equilibria exist under affirmative action with $\pi_a > \pi_b$ and $s_a > s_b$. Moreover, the larger is λ (that is, the smaller is the disadvantaged group), the larger will be the set of parameters (w, x_q, x_u) for which such *patronizing equilibria* exist.

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- We call an outcome under affirmative action where $\pi_a > \pi_b$ and $s_a > s_b$ a *patronizing equilibrium* because it has the following property: Employers think (correctly) that Bs are on average a less skilled group than As. So, being required by the regulation to assign As and Bs to desired positions at the same rate, employers believe they need to use a less rigorous assignment threshold in order to comply with the AA regulation. Yet, it is precisely because employers treat Bs less rigorously than As when making their assignment decisions (that is, they *patronize* Bs, and in so doing create a lower incentive for Bs than for As to acquire skills) that the negative stereotypes employers hold about group B workers exist! When this happens, the AA policy has backfired!



For a graphical “proof” of the Theorem, examine panel B, then panel A.

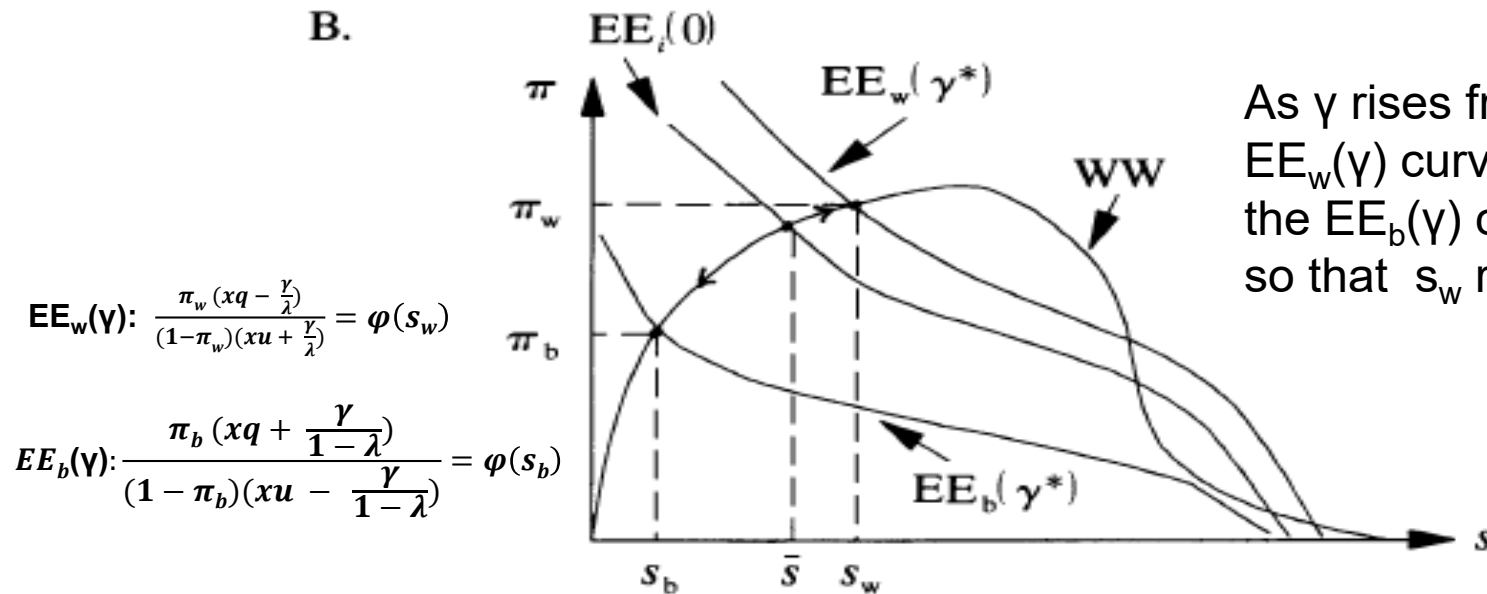


FIGURE 4. AN EQUILIBRIUM UNDER AFFIRMATIVE ACTION WITH NEGATIVE STEREOTYPE ABOUT B'S

E.g.: Consider this investment game with stereotypes.
(Derived from Coate-Loury, “Will Affirmative Action Policies Eliminate Negative Stereotypes?”, AER, 1993)

(1) Players

- An employer – who decides whether to hire workers for skilled positions
- Many workers – decides whether to invest and thereby become qualified for skilled work

(2) Employer do not observe workers’ investments, but see “test” which is correlated with worker investment

(3) Investment costly to worker; getting hired into a skilled position always benefits workers, but only benefits employer if worker has invested.

Thus,

Payoff matrix

		Employer	
		A=0	A=1
Worker	I=0	0,0	1,-2
	I=1	-c,0	1-c,1

c is distributed as uniform $[0, 1]$

Payoff=(worker, employer)

Assume “test” has three outcomes: “pass”, “fail”, and “unclear.”
Assume investors cannot fail, and non-investors cannot pass.

Specifically, we take it that:

(i) Probability {test=“fail” given no investment} = $2/3$

(ii) Probability {test=“unclear” given no investment} = $1/3$

also

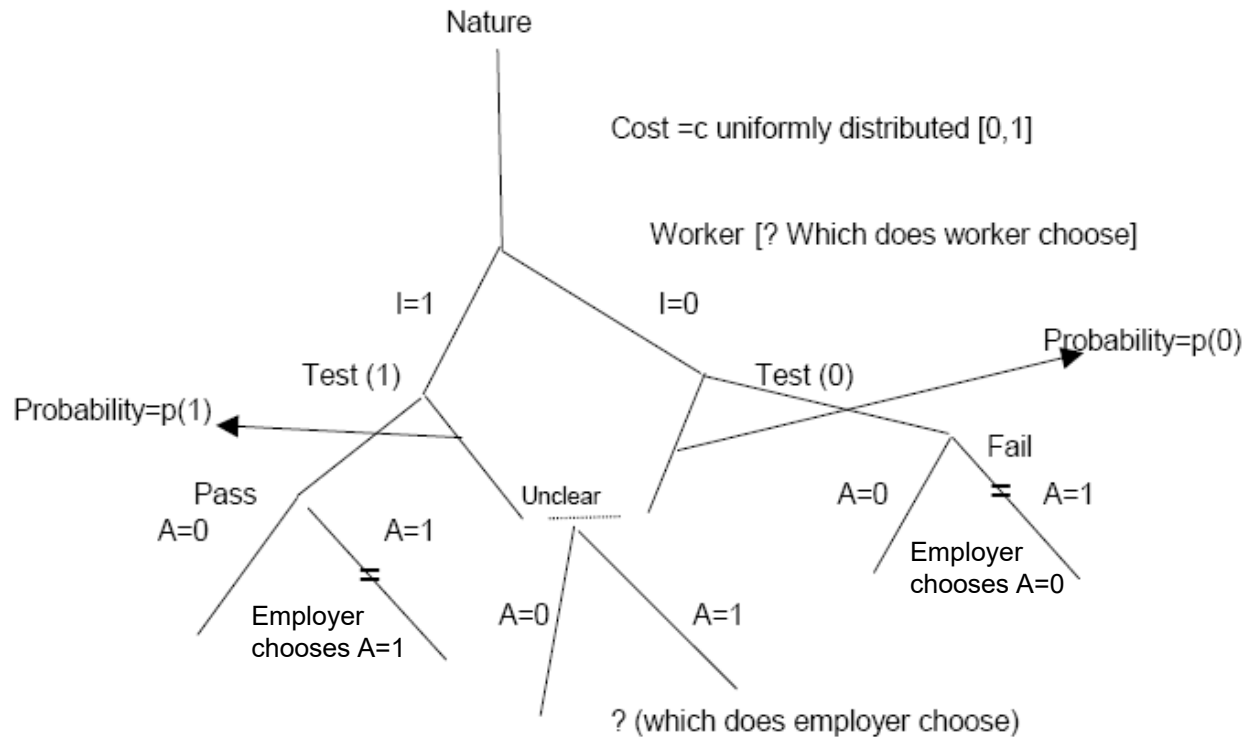
(iii) Probability {test=“pass”, given investment} = $1/3$

(iv) Probability {test=“unclear”, given investment} = $2/3$

[Note: we assume test is better at identifying those who do NOT invest than it is at detecting those who invest.]

Game Tree of Self-Confirming Racial Stereotypes Model (Coate-Lourey 1993)

Game Tree



Here employer would want to choose $A=1$, giving worker "benefit of the doubt" only if he thinks the odds that the worker has chosen $I=1$ are at least two-to-one

Now, let “q” denote a worker’s perception of the probability of being hired and let “s” be employer’s perceived probability that a given worker has invested.

(5) Next, we ask: when will the worker invest in becoming qualified?

- Let $q_1 \in (0,1)$ be the probability of getting hired in worker’s mind, if he invests.
- q_0 = probability hired if not invest. Then:
- $q_1 * 1 - c$ = expected net benefit if $I=1$; and
- $q_0 * 1 - 0$ = expected net benefit if $I=0$
- \Rightarrow a worker with cost c chooses $I=1$ if and only if $(q_1 - q_0) \geq c$

(6) And, we also ask, when will the employer hire?

- Let $s \in (0,1)$ be employer’s probability worker has invested. Then:
- 0 = benefit to employer if he chooses $A=0$; and,
- $s * 1 + (1-s) * (-2)$ = expected benefit if $A=1$. Hence $A=1$ if and only if $s \geq 2/3$

(7) But, what do workers and employers believe?

- Let test have 3 outcomes, t : Pass, fail, unclear. If a worker passes, then employer knows $I=1$; if he fails, then employer knows $I=0$
- Let $\Pr\{\text{“unclear”}/I=0\}=1/3$ and $\Pr\{\text{“unclear”}/I=1\}=2/3$
- Let the employer begin with the prior belief that a fraction $\Pi \in (0,1)$ of the overall worker population has invested. (In equilibrium this belief must be borne out by actual behavior in worker population.)

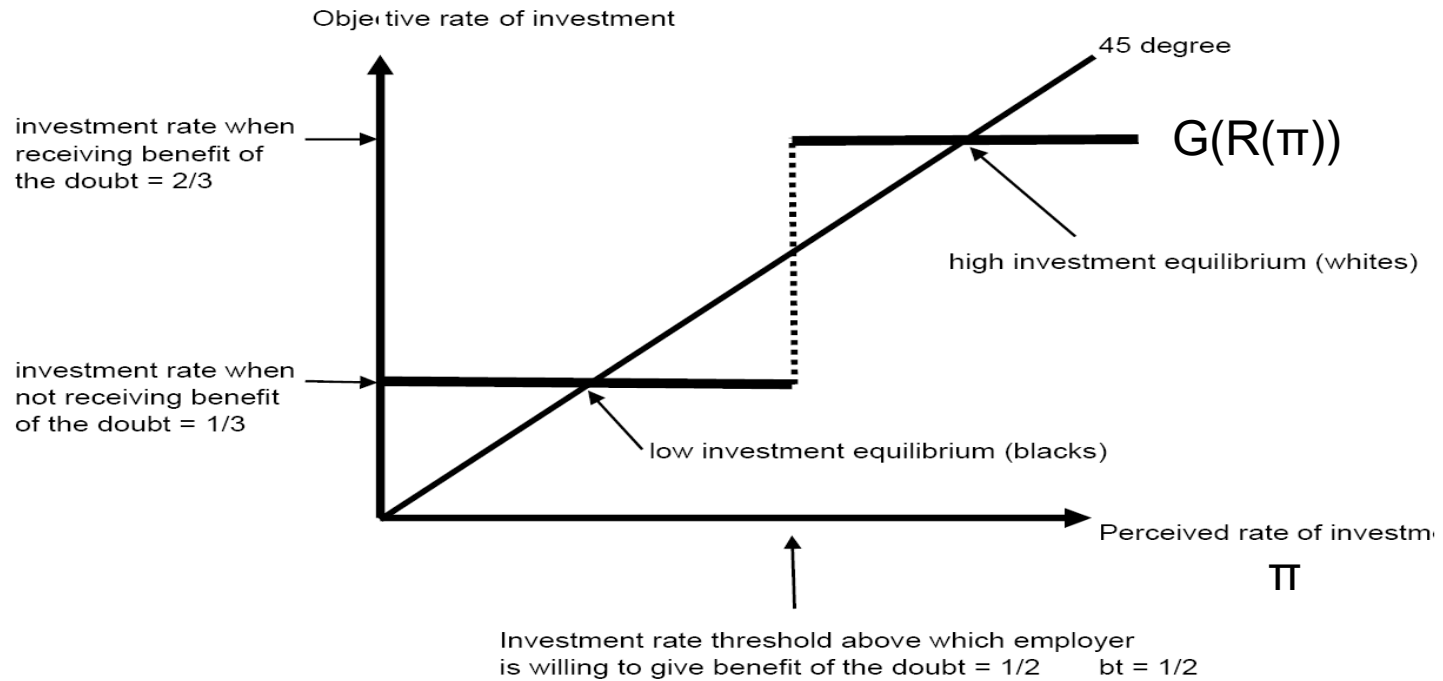
(8) From all of this, employing Bayes's Rule for conditional probabilities, it follows that the employer's posterior beliefs when seeing an “unclear” test are:

$$s = \frac{\Pi*(2/3)}{\Pi*(2/3)+(1-\Pi)*(1/3)} = \frac{2\Pi}{1+\Pi} = \frac{\{\# \text{ with } I = 1 \text{ and } t = \text{unclear}\}}{\{\text{total \# with } t = \text{unclear}\}}$$

if the $t=\text{“unclear”}$ ”; while $s=0$, if $t=\text{“fail”}$, and $s=1$, if $t=\text{“pass”}$

Finding Equilibrium in this Investment-Hiring Game:

- 1) Recall that the employer hires a worker for the skilled job if $s = \{\text{probability the worker has invested}\} > 2/3$.
- 2) But, if the employer believes that the fraction π of some group of workers have invested, and if a worker belonging to that group presents an “unclear” test result, then the employer’s posterior probability of this particular worker being one who invested is $\frac{2\pi}{1+\pi}$, which exceeds $2/3$ only if $\pi > 1/2$
- 3) Hence, a worker gets the benefit of the employer’s doubt only if the employer believes more than half of that worker’s group have invested.
- 4) A worker who anticipates receiving the benefit of the doubt is guaranteed a skilled job if he invests, and has probability $1/3$ of getting if he does not invest. Hence, that worker anticipates a return from investing equals $[1 - 1/3] = 2/3$
- 5) A worker who anticipates not receiving the benefit of the doubt has no chance of a skilled job without investing, and has probability $1/3$ of getting the job if he invests. Hence, that worker’s return from investing equals $[1/3 - 0] = 1/3$
- 6) We conclude that in this example $R(\pi) = 2/3$, for $\pi > 1/2$, and $R(\pi) = 1/3$, for $\pi < 1/2$
- 7) Since $G(c) = c$ (a uniform cost distribution), we conclude that $\pi^* = G(R(\pi^*))$ for π a self-confirming stereotypic belief, π^* , only if either $\pi^* = 1/3$ or $\pi^* = 2/3$



Assumptions:

- (1) Worker invests only if expected benefit outweighs cost
- (2) Employer hires only if expected benefit is non-negative
- (3) Only workers who invest (do not invest) can pass (fail) the test

Racial inequality due to a stereotype may lead to a demand for an affirmative intervention equalizing assignment rates:

Moreover, suppose that there are two visibly distinct population subgroups, B's and W's, and that the B's are in the low investment equilibrium ($\pi_B = \pi_L = 1/3$) while the W's are in the high investment equilibrium ($\pi_W = \pi_H = 2/3$). Let ρ_i denote the fraction of group i assigned to the skilled task in equilibrium. Then:

$$\rho_B = (1/3) * (1/3) = 1/9 \quad \text{while} \quad \rho_W = (2/3) + (1/3) * (1/3) = 7/9$$

This circumstance may lead to some political demand that more B's be assigned to the skilled task. This is what we are calling "affirmative action."

How “Patronization” under Affirmative Action Works:

Notice, however, that if a policymaker aims to generate the same assignment rate of $7/9$ to the skilled task for B’s, but thinks only $1/3$ of B’s are investing (while $2/3$ of W’s are), then he will believe that it is necessary to **assign one-half of the B’s who fail the test** to the skilled task because, counting all investors & non-investors:

$$(7/9) = (2/3) + (1/3)(1/3) = \{\text{fraction of W’s to task one}\}$$

$$= (1/3) + (2/3)[(1/3) + (1/2)(2/3)] = \{\text{fraction of B’s to task one}\}$$

Yet, if B’s anticipate a 50% chance of getting assigned to the skilled task even when failing the test then not investing gives a $(2/3) = (1/3) + (1/2)(2/3)$ chance of success, while investing guarantees success. So, only $1/3$ of them would want to invest! Hence, *in this case, AA would remedy the **underrepresentation** problem for B’s, but would NOT fix the **underinvestment** problem!! I.e., the B’s would be **patronized!***